## Lawrence Redevelopment Commission

**TIF Presentation** 

(IC 36-7-25-8)

December 19, 2024





### **Agenda**

**TIF Mechanics** 



Impacts on Overlapping
Taxing Units



# Lawrence Redevelopment Commission

- Jerell Blakely, President
- Elia Sanchez James, Vice President
- Mari Swayne, Secretary
- Sarah Whittaker
- Craig Willey

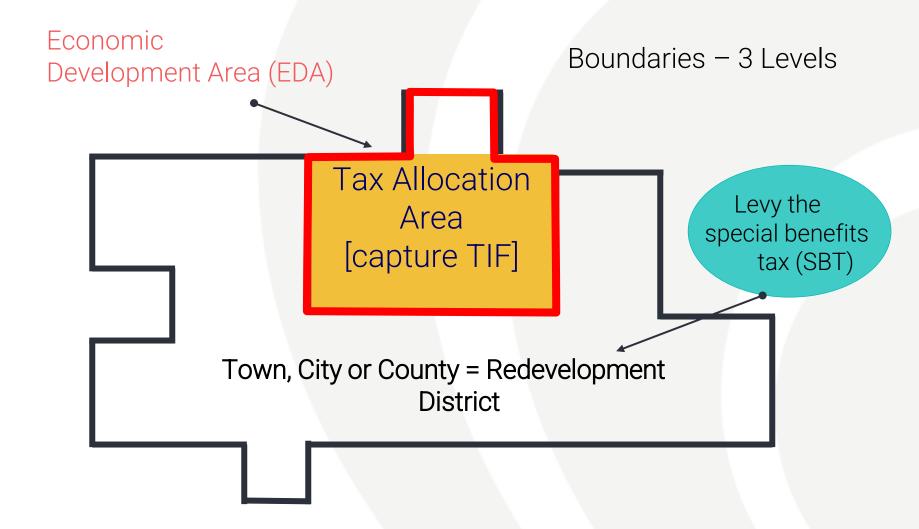
# Financial Advisor: Baker Tilly

Andy Mouser, Director andrew.mouser@bakertilly.com (317) 465-1529

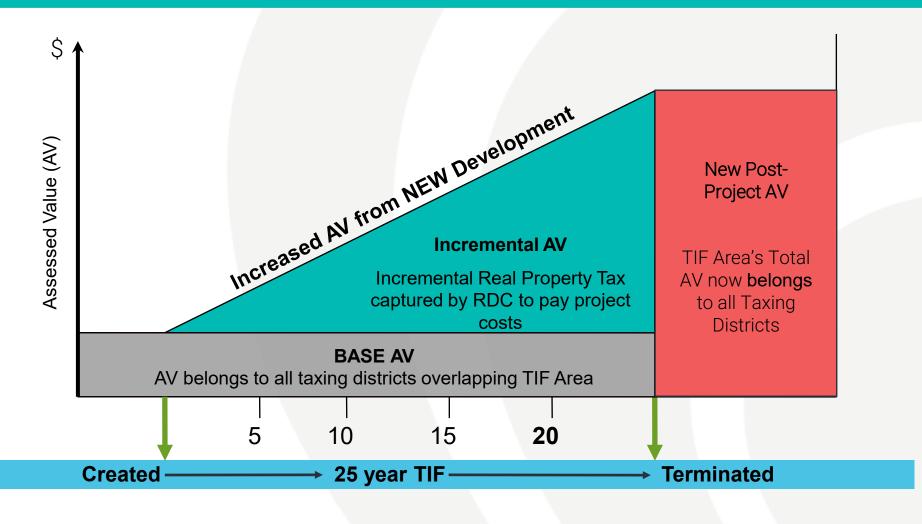
Matt Georgas, Consultant matt.georgas@bakertilly.com (463) 800-3154

9229 Delegates Row, Suite 400 Indianapolis, Indiana 46240 (317) 465-1500

### **Redevelopment District and TIF Areas**



## Tax increment financing (or "TIF") is a tool which captures new assessed value and property taxes from new development in a designated area



### **TIF Calculation**

Increases in assessed value (AV) over the base value become the incremental assessed value ("Incremental AV").

Incremental AV multiplied by tax rate (per \$100 AV), minus circuit breaker tax credits, equals the **Tax Increment (TIF)**.



### **Permitted use of TIF**



All projects have to be **in or** directly serving or benefitting the designated redevelopment area or economic development area.



**Capital project expenditures** 





Site acquisition, clearing and improvements for private developments



Public safety projects
(e.g., fire stations or trucks)



**Recreation facilities** 



#### **Job training:**

TIF may be used on a limited basis to reimburse public and private entities for expenses incurred in training employees of industrial facilities located in the allocation area, and to fund other training and worker education programs.



#### "Efficiency" project

a project needed to carry out an interlocal cooperation agreement between govt'l entities, or to consolidate local gov't services



Police and Fire capital and operating

### **Expiration of TIF Areas**

- Can separate and re-establish TIF Areas
- Can expand and connect TIF Areas
- Be careful when setting boundaries to avoid unexpected TIF loss
- If Allocation Area is getting close to expiration, be sure to analyze the impacts of the release of assessed value to the overlapping taxing units.

| Date Alloc. Area<br>Established                                | Expiration Date   |
|--|---|
| TIF area is established before July 1, 1995.                   | TIF expires the <u>later</u> of 2025 or following the final maturity of obligations outstanding as of July 1, 2015. |
| TIF area is established between July 1, 1995 and July 1, 2008. | TIF expires 30 years <u>after</u> the adoption of the Declaratory Resolution.                                       |
| TIF area is established after July 1, 2008.                    | TIF expires 25 years after the date the first obligation payable was incurred.                                      |
|  | Residential TIF expires 20 years after the date the first obligation payable was incurred.                          |

## Pendleton Pike Redevelopment Area

## Pendleton Pike Allocation Area

### PENDLETON PIKE ALLOCATION AREA

### **About the Area**

| Created          | Expiration         |
|------------------|--------------------|
| January 17, 2007 | Following Pay 2038 |

|                      | Pay 2024  |
|----------------------|-----------|
| Estimated Annual TIF | \$623,020 |

### **Outstanding Obligations**

### Redevelopment District Bonds, Series 2011

- \$2,000,000 issued / \$350,000 outstanding
- Final maturity: January 15, 2026
- Payable from:
  - Pendleton Pike Allocation Area Tax Increment
  - Property tax backup

### City of Lawrence, Indiana, Redevelopment Tax Increment Revenue Bonds, Series 2022

- \$2,500,000 issued / \$2,500,000 outstanding
- Final maturity: January 15, 2039
- Payable from:
  - Pendleton Pike Allocation Area Tax Increment

## Comparison of Estimated Tax Increment to Debt Payments

| Taxes   |             |             |               |             |           |
|---------|-------------|-------------|---------------|-------------|-----------|
| Payable | Estimated   | 2011        | 2022          | TIF         | Estimated |
| Year    | TIF         | Bonds       | Bonds         | Remaining   | Coverage  |
|         |             |             |               |             |           |
| 2024    | \$623,020   | (\$181,236) | (\$103,750)   | \$338,034   | 219%      |
| 2025    | 623,020     | (185,778)   | (103,750)     | 333,492     | 215%      |
| 2026    | 623,020     |             | (253,750)     | 369,270     | 246%      |
| 2027    | 623,020     |             | (252,525)     | 370,495     | 247%      |
| 2028    | 623,020     |             | (251,093)     | 371,927     | 248%      |
| 2029    | 623,020     |             | (254,453)     | 368,567     | 245%      |
| 2030    | 623,020     |             | (252,398)     | 370,622     | 247%      |
| 2031    | 623,020     |             | (250,135)     | 372,885     | 249%      |
| 2032    | 623,020     |             | (252,665)     | 370,355     | 247%      |
| 2033    | 623,020     |             | (254,780)     | 368,240     | 245%      |
| 2034    | 623,020     |             | (251,480)     | 371,540     | 248%      |
| 2035    | 623,020     |             | (252,973)     | 370,047     | 246%      |
| 2036    | 623,020     |             | (254,050)     | 368,970     | 245%      |
| 2037    | 623,020     |             | (254,713)     | 368,307     | 245%      |
| 2038    | 623,020     |             | (249,960)     | 373,060     | 249%      |
| 2039    |             |             |               |             |           |
|         |             |             |               |             |           |
|         | \$9,345,300 | (\$367,014) | (\$3,492,475) | \$5,485,811 |           |
|         |             |             |               |             |           |
|         |             |             |               |             |           |

## Pendleton Pike Redevelopment Area

## Monarch Allocation Area

### MONARCH ALLOCATION AREA

### **About the Area**

| Created      | Expiration         |
|--------------|--------------------|
| May 14, 2008 | Following Pay 2039 |

|                      | Pay 2024  |
|----------------------|-----------|
| Estimated Annual TIF | \$666,390 |

#### MONARCH ALLOCATION AREA

### **Outstanding Obligations**

### Redevelopment District Tax Increment Revenue Capital Appreciation Bond, 2008

- \$5,014,645 issued / \$1,746,026 outstanding
- Final maturity: August 1, 2033
- Payable from:
  - Monarch Allocation Area Tax Increment

## Comparison of Estimated Tax Increment to Debt Payments

| Taxes   |              |               |             |           |
|---------|--------------|---------------|-------------|-----------|
| Payable | Estimated    | 2008          | TIF         | Estimated |
| Year    | Year TIF     |               | Remaining   | Coverage  |
|         |              |               |             |           |
| 2024    | \$666,390    | (\$790,000)   | (\$123,610) | 84%       |
| 2025    | 666,390      | (790,000)     | (123,610)   | 84%       |
| 2026    | 666,390      | (790,000)     | (123,610)   | 84%       |
| 2027    | 666,390      | (790,000)     | (123,610)   | 84%       |
| 2028    | 666,390      | (790,000)     | (123,610)   | 84%       |
| 2029    | 666,390      | (790,000)     | (123,610)   | 84%       |
| 2030    | 666,390      | (790,000)     | (123,610)   | 84%       |
| 2031    | 666,390      | (790,000)     | (123,610)   | 84%       |
| 2032    | 666,390      | (790,000)     | (123,610)   | 84%       |
| 2033    | 666,390      | (790,000)     | (123,610)   | 84%       |
| 2034    | 666,390      |               | 666,390     |           |
| 2035    | 666,390      |               | 666,390     |           |
| 2036    | 666,390      |               | 666,390     |           |
| 2037    | 666,390      |               | 666,390     |           |
| 2038    | 666,390      |               | 666,390     |           |
| 2039    | 666,390      |               | 666,390     |           |
| 2040    |              |               |             |           |
|         |              |               |             |           |
|         | \$10,662,240 | (\$7,900,000) | \$2,762,240 |           |
|         |              |               |             |           |

### **Future Projects**

- Property acquisition
- Utility improvements
- Pendleton Pike median landscaping
- Economic development and redevelopment opportunities
- Future debt issuance

### Meyer Plastics Allocation Area

### **MEYER PLASTICS ALLOCATION AREA**

### **About the Area**

| Created      | Expiration    |
|--------------|---------------|
| May 22, 2018 | July 1, 2043* |

<sup>\*</sup>Per Declaratory Resolution

|                      | Pay 2024  |
|----------------------|-----------|
| Estimated Annual TIF | \$216,830 |

Note: Meyer Plastics LLC is a designated taxpayer for purposes of personal property capture.

### **Outstanding Obligations**

### Taxable Economic Development Tax Increment Revenue Bonds, Series 2018 (Meyer Plastics Project)

- \$2,246,000 issued / \$2,037,000 outstanding
- Final maturity: February 1, 2043
- Payable from:
  - Meyer Plastic Allocation Area Tax Increment

## Comparison of Estimated Tax Increment to Debt Payments

| Taxes   |                    |               |             |           |
|---------|--------------------|---------------|-------------|-----------|
| Payable | Estimated          | 2018          | TIF         | Estimated |
| Year    | TIF                | Bonds         | Remaining   | Coverage  |
|         |                    |               |             |           |
| 2024    | \$216,830          | (\$178,736)   | \$38,094    | 121%      |
| 2025    | \$216,830          | (179,080)     | 37,750      | 121%      |
| 2026    | \$216,830          | (178,202)     | 38,628      | 122%      |
| 2027    | \$216,830          | (179,158)     | 37,672      | 121%      |
| 2028    | \$216,830          | (177,836)     | 38,994      | 122%      |
| 2029    | \$216,830          | (178,349)     | 38,481      | 122%      |
| 2030    | \$216,830          | (178,557)     | 38,273      | 121%      |
| 2031    | \$216,830          | (177,516)     | 39,314      | 122%      |
| 2032    | \$216,830          | (178,225)     | 38,605      | 122%      |
| 2033    | \$216,830          | (177,629)     | 39,201      | 122%      |
| 2034    | \$216,830          | (176,729)     | 40,101      | 123%      |
| 2035    | \$216,830          | (176,552)     | 40,278      | 123%      |
| 2036    | \$216,830          | (176,043)     | 40,787      | 123%      |
| 2037    | \$216,830          | (176,201)     | 40,629      | 123%      |
| 2038    | \$216,830          | (175,943)     | 40,887      | 123%      |
| 2039    | \$216,830          | (174,326)     | 42,504      | 124%      |
| 2040    | \$216,830          | (175,348)     | 41,482      | 124%      |
| 2041    | \$216,830          | (174,872)     | 41,958      | 124%      |
| 2042    | \$216,830          | (173,953)     | 42,877      | 125%      |
| 2043    | \$216,830          |               | 216,830     |           |
| 2044    | \$216,830          |               | 216,830     |           |
| 2045    |                    |               |             |           |
|         |                    |               |             |           |
|         | <u>\$4,553,430</u> | (\$3,363,255) | \$1,190,175 |           |

## Estimated Impact of TIF Pass-Through Assessed Value

City of Lawrence Taxing

(\$0.0278)

| SCENARIO I: | PRESENT SITUATION  |          | Net Assessed            | Estimated           |           | District          |
|-------------|--|----------|-------------------------|---------------------|-----------|-------------------|
|             | Represents 2023 taxes payable 2024 property tax levies,        | Tax      | Value of                | Property            |           |                   |
|             | assessed valuation, and tax rates.                             | Rate     | Taxing Unit             | Tax Levy            |           |                   |
|             | Marion County  | \$0.3397 | \$58,115,081,827        | \$197,416,933       |           |                   |
|             | Marion County CCD Fund (1)                                     | 0.0234   | 58,115,081,827          | 13,598,929          |           |                   |
|             | Lawrence Township  | 0.0100   | 7,451,691,938           | 745,170             |           |                   |
|             | Lawrence Civil City  | 0.6736   | 2,194,867,114           | 14,784,624          |           |                   |
|             | Lawrence Civil City CCD Fund (1)                               | 0.0252   | 2,194,867,114           | 553,107             |           |                   |
|             | M.S.D. Lawrence Township School Corporation                    | 0.8940   | 6,843,709,778           | 61,182,765          |           |                   |
|             | M.S.D. Lawrence Township School Corporation Capital Referendum | 0.1742   | 7,267,298,423           | 12,659,634          |           |                   |
|             | Indianapolis-Marion County Public Library                      | 0.1220   | 57,292,339,319          | 69,896,654          |           |                   |
|             | Marion County Health and Hospital                              | 0.1887   | 58,115,081,827          | 109,663,159         |           |                   |
|             | Indianapolis Consolidated County                               | 0.1246   | 58,115,081,827          | 72,411,392          |           |                   |
|             | Total Tax Rate (per \$100 AV)                                  | \$2.5754 |                         |                     |           |                   |
|             | Less: Lawrence Township School Corporation Capital Referendum  | 0.1742   |                         |                     |           |                   |
|             | Net TIF Tax Rate   | \$2.4012 |                         |                     |           |                   |
|             |  |          |                         |                     | Circuit   |                   |
|             | TIF Allocation Funds   | Rate     | Captured Assessed Value | Gross Tax Increment | Breaker   | Net Tax Increment |
|             | Pendleton Pike Existing Tax Increment                          | \$2.4012 | \$26,319,436            | \$631,980           | (\$8,960) | \$623,020         |
|             | Monarch Existing Tax Increment                                 | 2.4012   | 27,752,550              | 666,390             | 0         | 666,390           |
|             | Meyer Plastics Existing Tax Increment                          | 2.4012 _ | 9,030,005               | 216,830             | 0         | 216,830           |
|             | Total  | \$2.4012 | \$63,101,991            | \$1,515,200         | (\$8,960) | \$1,506,240       |
|             |  | _        |                         |                     |           |                   |

| SCENARIO II: | ASSUMES CAPTURED ASSESSED VALUE IS PASSED THROUGH TO THE OVERLAPPING TAXING UNITS |          |                  | _             | Rate Difference<br>From Scenario I | Levy Difference<br>From Scenario 1 |
|--------------|---|----------|------------------|---------------|------------------------------------|------------------------------------|
|              | Marion County   | \$0.3393 | \$58,178,183,818 | \$197,416,933 | (\$0.0004)                         | \$0                                |
|              | Marion County CCD Fund (1)  | 0.0234   | 58,178,183,818   | 13,613,695    | 0.0000                             | 14,766                             |
|              | Lawrence Township   | 0.0099   | 7,514,793,929    | 745,170       | (0.0001)                           | 0                                  |
|              | Lawrence Civil City   | 0.6548   | 2,257,969,105    | 14,784,624    | (0.0188)                           | 0                                  |
|              | Lawrence Civil City CCD Fund (1)  | 0.0252   | 2,257,969,105    | 569,008       | 0.0000                             | 15,901                             |
|              | M.S.D. Lawrence Township School Corporation                                       | 0.8858   | 6,906,811,769    | 61,182,765    | (0.0082)                           | 0                                  |
|              | M.S.D. Lawrence Township School Corporation Capital Referendum                    | 0.1742   | 7,267,298,423    | 12,659,634    | 0.0000                             | 0                                  |

\$2.5475

 Lawrence Civil City
 0.6548
 2,257,969,105
 14,784,624
 (0.0188)

 Lawrence Civil City CCD Fund (1)
 0.0252
 2,257,969,105
 569,008
 0.0000
 15,90

 M.S.D. Lawrence Township School Corporation
 0.8858
 6,906,811,769
 61,182,765
 (0.0082)

 M.S.D. Lawrence Township School Corporation Capital Referendum
 0.1742
 7,267,298,423
 12,659,634
 0.0000

 Indianapolis-Marion County Public Library
 0.1219
 57,355,441,310
 69,896,654
 (0.0001)

 Marion County Health and Hospital Indianapolis Consolidated County
 0.1245
 58,178,183,818
 72,411,392
 (0.0001)

Total Tax Rate (per \$100 AV)

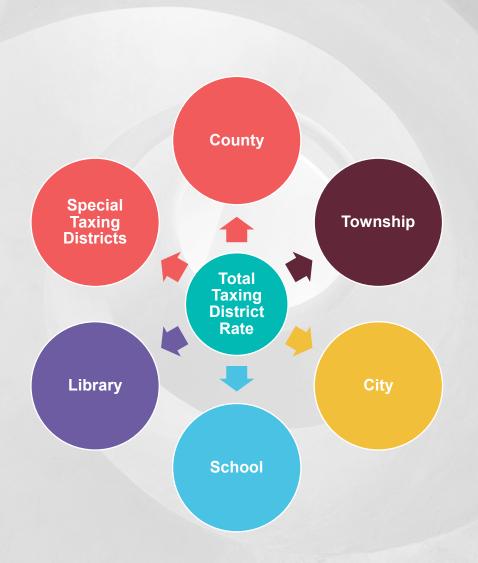
<sup>(1)</sup> Assumes the fund is outside the maximum levy and the tax rate remains constant.

Note: The reduction in tax rates could potentially reduce the Circuit Breaker losses incurred by taxing units located in the



**Impacts** 

## Overlapping Taxing Units



### **IMPACT of TIF**

### Does TIF take away funds from other units?

- If the increased assessed value from NEW developments would <u>not</u> occur "<u>BUT</u> FOR" the TIF incentives, then, it CANNOT be "LOST" to the other taxing units.
- TIF **postpones** adding new assessed value to the tax base, which postpones the reduction in tax rates for funds with levy limits and postpones increased revenues from funds with rate limits; and postpones reduction in circuit breaker credits.
- During TIF capture, other taxing units may immediately benefit if personal property AV is not captured; if a portion of the TIF AV is passed-through to other units; new jobs and wages may increase local option income tax revenue.
- After TIF ends (or if there is surplus pass-through), the increased assessed value is added to the tax base of all the taxing units.